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Report of the Police and Crime Commissioner to the Chair and Members of the Police and Crime Panel

13th November 2018

Commissioners Update

1. Purpose of Report

- 1.1 The purpose of this report is to provide Members of the Cleveland Police and Crime Panel (PCP) with an update in relation to key matters since the previous meeting in September including;
 - Fair funding for Cleveland Police
 - o E-CINs
 - Everyone Matters
 - Anti-extremism
 - Modern Slavery
 - Criminal Justice Updates
 - Injectable Opioid Treatment (Heroin Assisted Treatment)
 - Cleveland Divert

2. Fair funding for Cleveland Police

- 2.1 I have written to Cleveland's six MPs to set out the reality of Cleveland Police's operational and financial situation, following eight years of government cuts, ahead of the Government's budget announcement on Monday 29th October. Appended to this report is a copy of the letter and an analysis of the changing nature and complexity of demand in Cleveland.
- 2.2 Despite having some of the highest levels of victim-based crimes per head of population, Cleveland Police has lost £39m or 36% in real

terms from its government grant over the last seven years. This has resulted in the loss of 500 police officers and 50 PCSOs since 2010, in the face of increasing demand from additional and complex crimes such as historical child sexual abuse and cybercrime. The force currently records 163 crimes per day on average, with levels of violent crime increasing by 45% in the last 12 months.

- 2.3 Reports from independent bodies such as the National Audit Office and the Home Affairs Select Committee have stated the case very clearly, if the tide doesn't turn now, police forces will struggle to deliver a service the public deserves.
- 2.4 The government must look urgently at their funding formula for policing, which has made Cleveland one of the most disadvantaged police forces in the country and threatens our ability to protect the backbone of community safety, neighbourhood policing. I urge the members of the panel, whatever their political persuasion, to join me in the campaign for fairer funding for Cleveland Police.

3. E-CINs

- I have committed to a wide ranging programme of engagement 'Your Force, Your Voice' and this includes engaging regularly with our partners. Partners have often told me that one of the biggest barriers to working more effectively together is information sharing. In response, I invested in E-CINS (Empowering Communities Inclusion and Neighbourhood management System) a web based, multi-agency information sharing and case management system. The system is most beneficial where multiple agencies are working together to support vulnerable individuals or resolve complex problems. In Cleveland, the ECINS system is currently used for Anti-social Behaviour (ASB), Troubled Families, Problem Solving Groups, street beggars, Victim First cases and vulnerable adults.
- 3.2 Work is underway to expand use of the system to include Integrated Offender Management (IOM) and Vulnerable, Exploited, Missing and Trafficked (VEMT) on E-CINS and there is potential for the system to expand even further into other areas such as: MARAC, Safeguarding and Early Intervention. I have recently written to partners to encourage more organisations to sign up and to give an early update in terms of the progress being made and the benefits to our communities, a copy of the letter and analysis is appended to this report.



4. Everyone Matters

- 4.1 I made a long term commitment to equality and diversity through the establishment of a cultural change programme called Everyone Matters. I am pleased to report that Cleveland Police is the first UK Force to be awarded the Gold Equality Standard by an independent Equality Organisation. Equality North East (ENE) is an independent not-for-profit company that works across the whole of the North East region aiming to remove the barriers to employment and entry into employment facing minority and disadvantaged groups.
- 4.2 Equality North East has recently awarded Cleveland Police with the Gold Equality Standard, in recognition of the work undertaken to plan and promote good equality and diversity practices in the workplace. Principle components of the Standard are:
 - Business/leadership commitment to equality
 - Policies and procedures that actively promote equality
 - Promotion of a diverse culture
- 4.3 Equality North East highlighted the following key areas of best practice in their assessment report;
- 4.4 Everyone Matters Programme a joint initiative between the Police and Crime Commissioner and Cleveland Police to embed the ethos of the Equality, Diversity and Human Rights Strategy in policy and practice. Everyone Matter incorporates a wide range of activities including cultural awareness raising sessions for front line staff, Talent Development Programme, investment in additional roles to cover diverse community engagement and hate crime investigation and diverse recruitment plan.
- 4.5 Diversi-tees a mentoring programme in partnership with Teesside University. Mentors are from the Force and mentees students from the university. The programme helps students gain knowledge and experience of the world of work through work shadowing and other support.
- 4.6 The Community Safety Hub Photographic Competition a successful community engagement campaign inviting community members to submit photography representative of the local area to be included in the design of the new Community Safety Hub building, ensuring that

- this purpose built facility reflects the character and diversity of the local area.
- 4.7 Staff Networks the development of a range of support networks available to support and nurture officers and staff from within diverse communities, including Black & Asian Police Network, LGB&T group and Christian Police Association.
- 4.8 I am delighted that the Force has been recognised for its progress in terms of equality and diversity and I will be working closely with the Chief Constable to ensure that we continue to proactively develop our approach.

5. Anti-extremism

- 5.1 Following the appointment of Sara Khan, independent Anti-extremism commissioner, I have had an introductory meeting to give her an overview of Cleveland and the work we're doing and structures we have in place. She is drawing up a programme on tackling extremism for publication next year, and will be consulting across the country in the autumn to feed into the programme.
- 5.2 I have offered to organise an event here in Cleveland which would bring key partners together to explore and discuss ideas and which pulls together and reflects experiences, views, concerns, work done so far, and future demands locally. I've also included in my revised Police and Crime Plan a commitment around these issues. I will keep panel members informed as this agenda is progressed.

6. Modern Slavery

- 6.1 At the previous meeting of the panel, I provided members with an update on the Cleveland multi-agency Anti-Slavery Network. The network has been commissioned with the aim of:
 - Understanding the scale of Modern Slavery (MS) and Human Trafficking (HT) across the Cleveland area
 - Raising awareness of trafficking and MS
 - Reducing the threat and harm of slavery
 - Developing and delivering a multi-agency action plan to tackle
 Modern Slavery and Human Trafficking
 - Encouraging a victim focussed approach and good practice in victim care
 - Identifying gaps in current provision
 - Developing intelligence / information sharing protocols between agencies

- The national Human Trafficking and Modern Slavery Police
 Transformation Programme announced three funding opportunities for PCCs to bid into. Bids for up to £1000 each for three areas of focus, these being:
 - Awareness Raising Events / Activities for Partners (2017/18)
 - Awareness Raising Events / Activities for Businesses (2018/19)
 - Awareness Raising Events / Activities for Partners (2018/19)
- 6.3 We were successful in being awarded funding for partners in 2017/18 and businesses in 2018/19 with the outcome of the partnership activities in 2018/19 due shortly. Through the awarding of the first £1000 the anti-slavery network held a full day table-top exercise to generate discussion towards the development of a tees wide victim care pathway should victims of human trafficking and modern slavery be rescued. The event was a great success with key agencies feeding in their thoughts and views to ensure a victim focussed approach throughout. A sub group has now been set up to compile agencies views and develop a process chart for agencies to utilise that is consistent and easy to follow.
- 6.4 The second funding award has just been announced, our plan is to engage with the North East Retail Crime Partnership and Local Trading Standards Departments to identify and develop an agenda for an event that will be of benefit to not only local businesses but to the wider membership of the network. By working in partnership with businesses we aim to enhance public safety and reduce harm to local businesses, industry and the economy.
- 6.5 The final opportunity we have applied for relates to the delivery of partnership training including; train the trainer sessions and awareness of the National Referral Mechanism.

7. Criminal Justice Updates

7.1 **Injectable Opioid Treatment (Heroin Assisted Treatment)**

7.2 We have recognised that we must radically change the way we respond to drug-related crime, in order to achieve lasting and meaningful results. As discussed at the last panel meeting, we estimated that a prolific cohort of 20 drug-dependent offenders in Middlesbrough has cost the public purse £784,000 over the last two years - and that's only based on crimes that are detected. As a result, my office are working with Middlesbrough's public health team and Durham Tees Valley Community Rehabilitation Company to become one of the first areas in the country to explore the use of Heroin Assisted Treatment (HAT), a scheme where offenders will receive a prescribed heroin replacement in a medically supervised facility and

take part in a programme of education, employment and mental health support.

7.3 I have recently written to the Home Secretary to ask for his support, a copy of the letter is appended to this report. I have established a multi-agency working group to progress the pilot and with the full support from the Home Office, aim to have the pilot in place by Spring 2019.



7.4 **Cleveland Divert**

- 7.5 Cleveland OPCC are leading the way and introducing a new deferred prosecution option to first time and low level offenders The Divert team is led by a project manager from the Office of The Police and Crime Commissioner. The team are now in post and comprise of: Project Manager (OPCC) Cleveland Police Team lead (acting police inspector), Durham, Tees Valley Community Rehabilitation Company Team Lead (Probation Officer), Durham, Tees Valley Community Rehabilitation Company Probation Service Officer and a Female and Complex Needs Specialist, A way out (seconded officer).
- 7.6 The project will 'go live' on 1st January 2019 as a pilot working with shoplifting offences. Full implementation of the project which will include other offence types will start on 1st April 2019. The team currently work out of Community Safety Hub and are in the development phase of the project.
- 7.7 A project board has been established co-chaired by Cleveland Police Assistant Chief Constable, Jason Harwin and the PCC, Assistant Chief Executive, Joanne Hodgkinson. Quality assurance and scrutiny of the Cleveland Divert Cases will be provided by the Out of Court Disposal Scrutiny Meeting.

Barry Coppinger Police and Crime Commissioner for Cleveland